

FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS REGULAR MEETING COURTHOUSE ANNEX, COMMISSION MEETING ROOM

APRIL 20, 2021

9:00 AM

AGENDA

The Board of County Commissioners asks that all cell phones are turned off or placed on silent (vibrate) mode. Any handouts (information) for distribution to the Commission must be submitted to the Board Secretary (Clerk's Office) or to the County Coordinator on or before the Thursday prior to that Tuesday's meeting. Failure to do so will result in your removal from the agenda or a delay of any action relating to your request until a future meeting.

Meeting Information

To comply with CDC and Government social distancing requirements, the general public will not be allowed in the commission meeting room for this meeting; therefore, this Board of County Commission regular meeting will be accessible via livestream and Zoom. Those wanting to view the meeting can use the livestream link (<u>https://facebook.com/forgottencoasttv/</u>) or go to Forgotten Coast TV's Facebook Page. The livestream feed will promptly start 5 minutes before the meeting commences. You do not need a Facebook account to view Facebook live. Those wanting to participate during the meeting should use the Zoom log-in/call-in information provided below. There is a link to a list of videos and Getting Started Resources on the main "Agenda and Minutes" webpage for those unfamiliar with Zoom. If you are experiencing any issues with the livestream or Zoom, call (850) 653-9783 extension 373 for assistance.

To join Zoom via computer, use the link (https://zoom.us/j/93626099425) on the meeting date and time. If you do not have speakers or a microphone on your computer or prefer to call, you can dial in for audio. Call (301) 715-8592 or (312) 626- 6799 or (929) 205-6099 and enter ID number (936 2609 9425). All attendees are muted by default.

If you would like to speak during the meeting, you have the following options:

First complete the virtual speaker card (<u>https://www.franklincountyflorida.com/virtual-speaker-card/</u>). This card must be submitted to the County Commission Administrative Office prior to the start of the meeting in order for you to speak during the meeting. During "Public Comments" you may comment on a non-agenda item or a non-action item for up to 3-minutes when recognized by the Chairman. You may also address the Commission on an agenda action item for one minute (which may change based on the number of speakers waiting to comment) during the meeting after a motion has been seconded and you are recognized by the Chairman.

Once recognized by the Chairman, if you are on Zoom with a computer or smart device select the 'raise hand' icon. If you have dialed in to the meeting by phone press *9 to raise your hand, then *6 to unmute.

Public engagement is important to us and use of Zoom for public participation is still a new process. We appreciate your understanding.

Call to Order

Prayer and Pledge

Approval of Minutes

A. April 6, 2021 Regular Meeting

Payment of County Bills

Franklin County Correctional Institution -- Warden Robert Conner -- Update

A. Warden Conner will update the Board on inmate labor and recent discussions on prison closings.

Public Comments

This is an opportunity for the public to comment on a non-agenda or non-action agenda item. When you are recognized to be heard by the Chairman, please adhere to the 3-minute time limit.

Department Directors Report

Superintendent of Public Works - Howard Nabors

A. Informational Item

1. Detail of Work Performed and Material Hauled by District (agenda packet)

Solid Waste Director - Fonda Davis

A. Informational Item

1. Right-of-Way Debris Pickup / Recycle Material Hauled (agenda packet)

Emergency Management Director - Pam Brownell

A. Action Item

1. Request the Approval of Awarding of the HLMP Bid Packet to Florida Retrofit and the Signing of the Contract

B. Informational Items

1. EOC Hosted a G-300 Class on 04/05-04/07/21.

2. EOC is Hosting a G-400 Class on 04/27 – 04/28/21.

3. EOC Staff continues to work Hurricane Sally from 09/12/20 and continues to work with FDEM and FEMA. Franklin County has two projects for Hurricane Sally both projects have had their DDD and Cost and Scope Signed off on. We have submitted the Project for CAT B Reimbursement. North Bayshore project has also been submitted.

4. IPAW/WEA/EAS System test will be completed by 04/30/21.

5. EOC Staff along with our CERT Volunteers continue to distribute washable & reusable cloth mask throughout our community. We have partnered with the City of Carrabelle and City of Apalachicola Chamber of Commerce along with the St. George Island & Eastpoint Visitor Centers to assist with distribution to local businesses and residents. We will continue this effort as long as supplies are available.

6. EOC Staff are working diligently with DOH Staff regarding the COVID-19 virus. This includes hosting meetings with representatives from DOH, Sheriff's Dept. Weems, EMS, as needed. We also are assisting with Conference Calls, information distribution from DOH via Alert Franklin, Facebook and our EOC Website.

7. EOC Staff continue to participate in conference calls with State DEM, Region 2, DOH, FEMA, etc. regarding COVID 19. We also continue to update WebEOC with Local State of Emergency and SitReps.

8. EOC Staff virtually participated in the Orientation for the K0705 Class on 04/13/21. Class will begin on 04/19/21.

9. EOC Staff will virtually participate in the FEPA – WebEOC 9 Lunch and Learn on 04/20/21.

Extension Office Director - Erik Lovestrand

A. Informational Items

General Extension Activities:

1. During this period, the Extension office assisted citizens on the topics of organic gardening, removal of storm-damaged vessels, cypress tree issues, and 4-H programming.

2. Extension Director participated in the NW District Natural Resource Agent program team meeting via Zoom.

3. Extension Director participated in promotion packet review within the NW District.

Sea Grant Extension:

4. Extension Director participated in Florida Sea Grant meeting via Zoom for updates on statewide projects.

4-H Youth Development:

5. Extension Director participated in the District III 4-H Agent meeting and Youth Council meeting to elect this year's officers.

Family and Consumer Sciences:

6. Family Nutrition Program assistant continues providing nutrition programing in local schools

Agriculture/Home Horticulture:

7. Two Master Gardener classes took place at the local Extension office during this period. There are ten people currently taking the training.

Board of Adjustment - Cortni Bankston - Report

A. Consideration of a request for a variance to construct a single-family dwelling 12 feet into the 25-foot setback off River Road, 15 feet variance into the 25-foot setback off River Street (Unconstructed), and a 15 feet variance in to the 50-foot wetlands setback requirement from Carrabelle River. Property described as 339 River Road, block 5, Carrabelle River Sub Lot 1, Carrabelle, Franklin County, Florida. Request submitted by Richard A. Glover, agent for Richard L. Wood, Sheryl T. Wood, and Donna B. Bostwick, applicant. Advisory Board Recommended Approval.

BOARD ACTION: Approve, Table, or Deny

B. Consideration of a request for a variance to construct a single-family dwelling 10 feet into the 25-foot setback into right of way on Indian Harbor Drive. Property described as 1931 Indian Harbor Road, Lot 8 Indian Bay Village, St. George Island, Franklin County, Florida. Request submitted by Garlick Environmental, agent for Walter Sears, applicant. Advisory Board Recommended Approval.

BOARD ACTION: Approval, Table, or Deny

C. Consideration of a request for a variance to construct a single-family dwelling 13.4 feet into the front 25-foot setback off Highway C30 and a 3 feet variance into both the left and right 10-foot side setback requirement. Property described as 1610 Highway C30, Carrabelle, Franklin County, Florida. Request submitted by Robert Mollergren & Leslie Denhard, applicants.

Advisory Board recommended approval of Front Setback variance request contingent upon Demolition of Current Home/Structure.

BOARD ACTION: Approve, Table, or Deny

Advisory Board recommended denial for side setback request.

BOARD ACTION: Approve, Table, or Deny

<u> Planning and Zoning – Cortni Bankston – Report</u>

A. Approval to appoint Tony Shiver as the District 1 Board Member for Planning & Zoning Board.

BOARD ACTION: Approve or Deny

Critical Shoreline Applications

A. Consideration of a request to construct a Single Family Private Dock located at 1545 Alligator Drive, Lot 3, Block R, Peninsular Point, Unit 5, Alligator Point, Franklin County, Florida. The applicant has both State and Federal Permits. The dock will be 229' x 4' with a 6' x 20' terminal platform and a 12' x 20' proposed boatlift. Request submitted by Robert Kirby, applicant. (House Under Construction- #29097) P&Z Board Recommended Approval

BOARD ACTION: Approve, Table, or Deny

B. Consideration of a request to construct a Roof over an existing Boatlift and Redesign of existing Terminus located at 71 Fiesta Drive, Unit 1, Lot 80 Holiday Beach, Alligator Point, Franklin County, Florida. The applicant has State and Federal Permits. The roof will be 29'x14' and the redesigned terminus will be 20'x8'. Request submitted by Better Built Docks, agent for Travis Fink, applicant. P&Z Board Recommended Approval

BOARD ACTION: Approve, Table, or Deny

Consideration of a request to construct an additional 280 sq foot dock and 312 sq foot covered boat lift to an an existing dock located at 323 East Sawyer Street, Unit 5, Block 81, Lot 9, Eastpoint, Franklin County, Florida. The applicant has State and Federal Permits. Request submitted by Richard DeLarber, applicant. P&Z Board Recommended Approval.

BOARD ACTION: Approve, Table, or Deny

Final Plat Applications

A. Consideration of a request for Final Plat Approval of a 21 acres of land lying in Sections 25 and 35, Township 7 South, Range 5 West, Carrabelle, Franklin County, Florida. The subdivision will be named "St George Bay" and will consist of 16 Lots over 1 acre each. Request submitted by Elaine Boone, agent for Ed Simmons, applicant. P&Z Board Recommended Approval Contingent Upon required permits for Final Plat.

BOARD ACTION: Approve, Table, or Deny

Commercial Site Plan Applications

 A. Consideration of a request for Commerical Site Plan Review of a 1,500 square feet Convenience Store with a Deli and Drive Through located at 101 West Pine Ave, Unit 1, Block 2 west, Lots 17 and 18, St. George Island, Franklin County, Florida. Request submitted by Jim Waddell, agent for Charles Robert Shiver and Donna Kay Barber, Applicants. P&Z Board Recommended Approval Contingent upon flood review and permits.

BOARD ACTION: Approve, Table, or Deny

Re-Zoning & Land Use Change Applications

A. Consideration of a request for a Public Hearing to change a triangular parcel for a Re-zoning Change from C-1 Commercial Fishing to C-3 Commercial Recreation. Property described as 336 Patton Drive, Franklin County, Florida. Request submitted by Marsha Watson, agent for MMSW Holdings, LLC, applicant. P&Z Board Recommended Approval for Public Hearing.

BOARD ACTION: Approve, Table, or Deny

B. Consideration of a request for a Public Hearing to change a 200' x 300' parcel for a Land Use Change from Residential to Commercial and a Public Hearing to Re-zone from R-4 Single Family Home Industry to C-4 Mixed Use Residential. Property described as 31865 Highway 98 West, Carrabelle, Franklin County, Florida. Request submitted by Blakey's Beach LLC, applicant. P&Z Board Motioned without a recommendation to present request for Public Hearing before Board of County Commissioners.

-Applicant has requested to revise request for re-zoning from R-4 Single Family Home Industry to C-2 Commercial Business. Email request attached

BOARD ACTION: Approve, Table, or Deny

Special Exception Application

A. Consideration of a request for Special Exception in the C1 Commercial Fishing District to construct a 27'x 40' Water Dependent Tourist Commercial Facility (Kayak Rental Facility) located at 444 Highway 98, 150 feet facing Highway 98, Apalachicola, Franklin County, Florida. Request submitted by Barbara Mathis, applicant. P&Z Board recommended approval of the Special Exception.

***Staff recommends deferring this request until the Building Department and the Floodplain Administrator has an opportunity to discuss the building/shed currently on the property with no record of a permit.

BOARD ACTION: Approve, Table, or Deny

RFP / RFQ / Bids Opening

A. The Franklin County Board of County Commissioners is seeking civil engineering services relating to the construction engineering and inspection (CEI) of the multi-use trail and bike path on the CR 370 Alligator Point Multi-Use Path Project. The scope of this project will include the construction of a 10' multi-use path from George Vause Road eastward for approximately 1 mile to Gulf Shore Boulevard on Alligator Point, FL as identified in the County's Local Agency Participation contract with the Florida Department of Transportation (FDOT). Consideration will be given to only those firms that are qualified pursuant to law and that have been prequalified by FDOT to perform the indicated types of work.

Fiscal Manager/Grants Coordinator - Erin Griffith - Report

A. Action Items

1. Buddy Ward Artificial Reef Project

Walter Marine of Orange Beach Alabama was the top ranked and only proposer for the Buddy Ward Artificial Reef Project. The ranking committee recommends the Board enter into a contract with Walter Marine as Walter Marine meets all contractor requirements of the RFP. The grant award requires the deployment of at least 25 concrete prefabricated reef modules to construct three reef complexes in the Buddy Ward permit site located approximately 7.5 nautical miles off Bob Sikes Cut. Walter Marine's proposal will deploy 30 reef modules for the contract price of \$70,000. The deployment is to occur prior to August 1, 2021 and upon deployment, the GPS coordinates will be posted online via the Apalachicola Artificial Reef Association's website: www.apalachicolareef.org.

Board action to authorize the chairman's signature on the attached contract with Walter Marine for the Buddy Ward Artificial Reef Project.

2. Budget Resolution Buddy Ward Artificial Reef Project

Pursuant to FS 129.06, the attached budget resolution is needed to incorporate the unanticipated revenues from the Florida Fish and Wildlife Conservation Commission's \$60,000 state grant and the \$10,000 contribution from the Apalachicola Artificial Reef Association into the 2020/2021 county budget. The corresponding \$70,000 expenditure line item will be 001.20.572.3401 titled Other Contract Services, Buddy Ward Reef Project.

Board action to adopt the attached resolution to incorporate the unanticipated grant revenues into the county budget to fund the artificial reef project.

3. CARES Act Update, State Shared Gas Tax Revenues

The Florida Department of Revenue distributes state shared revenue proceeds several months after the collection period. The final state shared gas tax revenues were not received until December. As the COVID pandemic shifted into crisis mode in late March of 2020 - the state shared gas tax revenue estimates used in the budget process for 19/20 as released by the State of Florida were short by \$162,029.33. As the CARES funds can be used to offset losses in revenue, it is requested that the BOCC authorize booking \$162,029.33 of CARES funds in the Road and Bridge Fund to stabilize the Road Department budget which is funded primarily by gas taxes. Should the BOCC approve, this will leave approximately \$66,763.78 remaining from the 1st CARES allocation. The CARES cost tracking workbook with the proposed entry is attached and the impacted shared revenues are listed in the attached table.

Board action to authorize booking Cares Revenues in the Road and Bridge Fund to offset losses in State Shared Gas Tax Revenue Proceeds.

4. State Attorney Information Technology Line Item

Franklin County received a request from Mary Dean Barwick the Executive Director of the State Attorney's Office to authorize a line-item budget amendment whereas the \$6,500 budgeted in the State Attorney's information technology contractual services budget to be used for the funding of a shared information technology position. There will be no change in total budget for the State Attorney's Office.

Board action to authorize the line-item budget amendment and authorize the attached memo be sent back to Ms. Barwick to confirm the change.

5. Sheriff's Department E911 Grants

a. At the March 16<u>th</u> Commission Meeting, the Board authorized signing the RapidDeploy grant application. Attached to this report is the grant agreement which was sent to the county from the Department of Management Services. The \$63,960 grant is part of the tri-county rural grant for five years of software licensing that will interface the newly updated mapping data with the E911 system at the Sheriff's Department. The RapidDeploy system combines mapping and data analytics with cloud-based software. This grant is funding the replacement of the existing GEOCOMM software which is out of date.

Board action to authorize the Chairman to sign the attached grant agreement.

b. County Attorney Michael Shuler reviewed the MOU between the twelve region counties relative to the \$422,816 Region 1 GIS Mapping Project NG-911 Grant and the Chairman signed the attached Regional MOU on April 13<u>th</u>. The regional MOU was a necessary cornerstone of the regional grant application. As this is a twelve-county project, all counties will be signing the MOU, applications, and vendor contracts to comprise one regional project. The five-year grant will interface mapping data within the region and will leverage

technology to enhance response time, provide additional mapping data and services to process incoming 911 calls. Once the application is signed, a grant agreement will follow shortly after along with the vendor contract and sole source provider letter.

Board action to authorize the chairman's signature on the attached grant application for the Twelve County Region 1 GIS E911 Mapping Grant.

B. Informational Item

1. Tap Fee SGI Bathroom Project

For the Board record, included on the check for Water Management Services is the \$13,745 tap fee as funded by the TDC for the new SGI Bathroom Project. The tap fee was not a part of the construction bid and the responsibility of the owner. The tap fee will be included in the total cost of the project.

<u>County Coordinator – Michael Morón – Report</u>

A. Action Items

1. Grammercy Correction: At your March 16, 2021 regular meeting Commissioner Ward asked staff to investigate a possible scrivener's error on the County's map located at the corner of Highway 98 and Highway 65 near Gramercy Plantation. Mr. Mark Curenton, County Planner, provided a series of maps and information (attached) regarding the property in question. Based on the information provided, the Board may decide there was a scrivener's error and Mr. Curenton will make the necessary zoning change, however, if the Board decides no error was made then the zoning will remain as is. *Board action to determine if a scrivener's error was made based on the information provided*.

2. ARPC Code Enforcement Agreement: Previously the Board requested Apalachee Regional Planning Council to conduct workshops throughout the County to hear from residents on code enforcement for unincorporated Franklin County. At your last meeting, Ms. Caroline Smith of ARPC reviewed a proposal with the Board to provide the requested service. Included in my report, is an agreement for the Chairman's signature to authorize ARPC to conduct the workshops. This agreement has been reviewed by Attorney Shuler. *Board action to authorize the Chairman to sign the ARPC agreement to conduct workshops to hear from residents on code enforcement.*

3. Airport Fuel Farm Location: John Collins of AVCON (Airport Engineers) presented three different locations for a new Airport fuel farm at your last meeting. After the presentation, the Board decided to schedule a workshop to discuss the different locations in more detail. After the meeting, Mr. Alan Pierce realized that he used the recently constructed FDOT funded Airport access road as the required match for the TRIUMPH grant application to fund the new fuel farm. Mr. Pierce then contacted Mr. Collins and they both agreed that the only location to consider building the new fuel farm is what is referred to as Alternate Site 2 (West Apron) on the attached map titled *Updated Fuel Farm Alternative Locations, 4-2-2021*. With that information, there was no need for the scheduled April 14th workshop to discuss all three locations, therefore it was cancelled. If there are no additional questions or comments on this matter, the Board can authorize proceeding with that location today. *Board action to authorize the construction of the new Airport fuel farm at Alternate Site 2 (West Apron)*.

4. New EOC Location: A couple of years ago the Board requested, as a legislative appropriation, funds to design and construct a new Emergency Operations Center (EOC). The County received funds from the State to design and engineer a new EOC. After much discussion the Board agreed to a location on the Airport for the new EOC, however, that location was considered "Airport" property based on a 1947 FAA lease and recorded deed. In order not to pay the Airport fair market value to use that property, FAA would have to exclude the property from the 1947 lease and recorded deed. AVCON tried but was

unsuccessful on getting FAA to exclude this property. So, in an attempt to avoid that issue, Mr. Clay Kennedy of Dewberry, Mr. John Collins and Mrs. Mary Soderstrum of AVCON, and county staff started a search for a parcel around the airport that would be big enough for the new EOC, but not part of the famous 1947 lease and recorded deed. After many meetings and emails, the lot indicated by the green shade on the attached map is recommended. This lot is located on the NE corner of Brownsville and Airport Road and a three acres section will be used to allow enough room for the EOC building, parking, stormwater, and expansion. Now, this lot is not without its own challenges, as it was mistakenly included and recorded on the deed as part of the 1942 lease, but there is a prior deed that shows it was never part of the 1942 lease. AVCON is working with FAA and FDOT to remove this lot from the recorded deed, and even though both agencies agree that it was a mistake to include that lot, there is a process that will take a few months to correct the error. Mr. Kennedy, Mrs. Erin Griffith and I met with Attorney Shuler and explained the situation to him for his council and guidance on moving forward with this lot for the new EOC. Attorney Shuler agrees that we should proceed with this lot and the design of the new EOC but wanted the Board to be aware that if we have to move the EOC from this location for any reason, there will be added expense for changes and re-engineering of the EOC at a new location. So, is the Board ready to move forward with the designing of the new EOC at this location with all the information that has been presented here today? Board discussion and direction.

5. SGI Speed Limit Change: At your last meeting, Chairman Jones requested, and the Board agreed by motion, to lower the speed limit to 25 mph on East Pine Street located in St. George Island's business district. The Chairman informed me that the new speed limit should be 20 mph (not 25 mph) and the section of West Pine Street located in the business district should be also be included in that speed limit change for the same reason. *Board action to reduce the speed limit on the sections of East Pine Street and West Pine Street that is located in St. George Island's business district to 20 mph.*

6. EOC Contract: Mrs. Pam Brownell, Emergency Management Director, requested that Chairman Jones sign the Federally Funded Subaward and Grant Agreement No. Z2607 for Hurricane Sally. Mrs. Brownell stated that she was facing a deadline and needed the signed document sent to the Florida Division of Emergency Management last week. In addition, Mrs. Erin Griffith completed the associated FDEM Risk Assessment Questionnaire. *Board action to ratify the Chairman's signature on the Hurricane Sally Federally Funded Subaward and Grant Agreement.*

7. TDC Tax Increase: At your June 16, 2020 meeting the Board discussed increasing the tourist development tax from 2% to 3% and ended the discussion with a motion to schedule a public hearing to increase the tax. Later on, during that same meeting, the Board also motion to schedule a workshop with the TDC to discuss how the additional funds would be spent. That workshop was postponed and never rescheduled. The public hearing was never advertised or scheduled. Is the Board ready to schedule the public hearing, and rather than having a separate workshop, have a representative from TDC appear at the public hearing and discuss possible future projects? *Board discussion and direction.*

8. Congressman Dunn's Request: About two weeks ago, Congressman Dunn office sent a request for Congressionally Directed Community Project Funding with an April 19, 2021 submission deadline. As time was an issue, I asked Mrs. Traci Buzbee to assist the County with the applications. Since this information was already available, the County submitted applications for the construction of a new EOC and additional funding for Fort Coombs Armory fire sprinkler system. Each application required a letter of support signed by the Chairman. *Board action to ratify the Chairman's signature on the letters of support for both applications.*

9. Abercrombie Boat Ramp Security Cameras: A few years ago, the Board approved video security systems for a number of locations, Abercrombie boat ramp being one of those locations. There were a few hurdles to overcome at the boat ramp, power and a solution for accessing the video due to communication access restrictions. Power at the boat ramp has been available, however we had to make other concessions as it relates to the communication issue. Of all the companies that I have asked for proposals, I recommend the proposal from Inspired Technology. Without revealing too much information, they have the best workaround for accessing the recorded video from the cameras. The total amount of this proposal is \$9,497.00. Board action to accept the \$9,497.00 quote from Inspired Technology for the installation of a CCTV camera system at Abercrombie boat ramp.

10. Prison Closing Letter to Senate: Earlier in the meeting the Board heard from Warden Conner regarding inmate labor and prison closings. Prior to last week's message and information Warden Conner may have provided this morning, the State Legislature was considering closing four prisons. During the time when this was a probability, there was a call to action to send the Florida Senate President and the Speaker of the House a letter asking that the Franklin County Correctional Institute would not be included on the list of possible prisons closures. Chairman Jones signed the letter, (attached) and it was immediately sent to the Senate President and Speaker of the House. *Board action to ratify the Chairman's signature on the letter*.

B. Information Items

1. Ethics Class: I am currently working with Ms. Becky Berentsen of the Florida Association of Counties on registering each of you for an ethics class video that will be shown here in your commission meeting room. I need you to check your schedule and let me now what Saturday in May you are available to view the ethics class video.

2. CareerSource Hurricane Michael Program: I was informed by Mrs. Kim Bodine of CareerSource Gulf Coast that the Hurricane Michael Grant will close on April 30th. That will be the last day of work for the employees working on this grant. CareerSource was unable to secure any additional funds for this program.

3. School Board Event: The Franklin County School District will have a Youth Mental Health Workshop here in your meeting room at 6pm (ET) this evening. Similar workshops will be held in Eastpoint and Carrabelle. The workshop will be hybrid format, in-house and virtual.

4. Ribbon Cutting Ceremony: As a reminder, the ribbon cutting ceremony for the new St. George Island public bathrooms will be today at 2:00 p.m. (ET).

County Attorney – Michael Shuler – Report

A. Report

Commissioners' Comments

Adjournment

Any person who wishes to appeal a decision made by the Franklin County Board of County Commissioners, with respect to any matter considered at the meeting, must have a record of the proceedings. He or she may need to ensure that a verbatim record of the proceedings is made